FEMA's CNMS Database – More Than Metrics: Hurricane Harvey Disaster Response

Association of State Floodplain Managers
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Hurricane Harvey

- Intensified rapidly from a tropical storm to a major hurricane in less than 2 days
- Made landfall with winds of 130 mph on the Texas coast on August 25, 2017
- 1st Category 4 hurricane to make landfall along the Texas coast since 1961
- Stalled over the Texas coast for 4 days
- The area that received at least 20" of rain is greater in size than the State of West Virginia. The area that received >40" of rain is larger than the State of Delaware. The top rainfall total occurred in Nederland, TX where over 60" fell.
- Nearly 800,000 Texans evacuated their homes
- Nearly 80,000 homes had at least 1.5' of floodwater
- 24 hospitals were evacuated
- 68 people died from the direct effects of Harvey



Joe Raedle – Getty Images



John Mone - AP



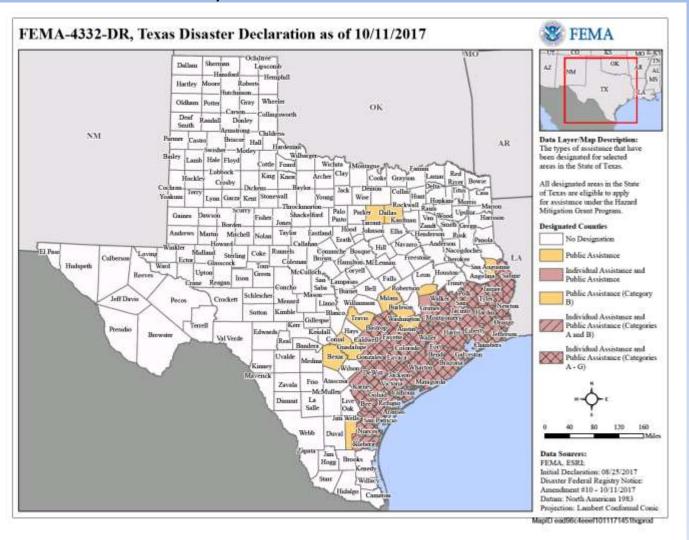
Christian Tyckson - Pouters



Marcus Yam - Getty Images

Hurricane Harvey

Presidentially-declared disaster in 41* TX counties



^{*} Caldwell and Grimes Counties received disaster declaration after the start of the project this presentation covers

Texas Floodplain Mapping Studies

Prior to Hurricane Harvey the 39 counties in Texas that received a declaration of disaster as of mid-September:

- 5,242 riverine miles of effective detailed (Zone AE or AO) study (3,447 miles valid)
- 16,692 riverine miles of effective approximate (Zone A) study (2,101 miles valid)
- 6,195 riverine miles of draft/preliminary study (1,194 miles unmapped)

Is an update to FEMA's valid effective studies warranted due to Hurricane Harvey?

Are FEMA's preliminary studies still acceptable to become effective studies post-Harvey?

Coordinated Needs Management Strategy (CNMS)

- Inventory of FEMA's riverine and coastal mapped special flood hazard areas.
- Comprehensive approach to managing mapping needs.
- Used to organize, store and analyze flood hazard mapping needs as well as document study reaches that meet FEMA's validity standards.
- A Geospatial Database that tracks:
 - New, Validated or Updated Engineering (NVUE)
 - Unverified study reaches (need of restudy)
 - Flood mapping requests

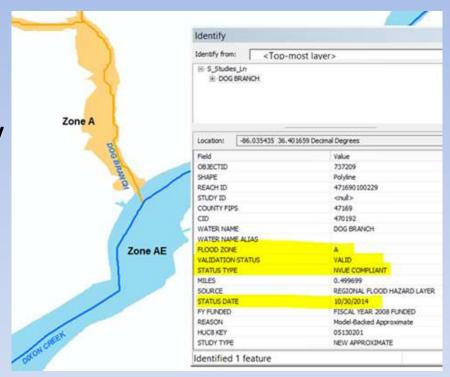
CNMS Components

CNMS Inventory

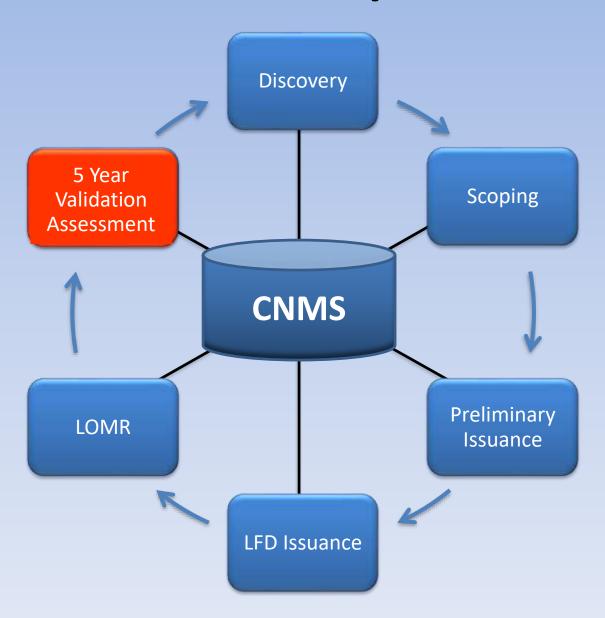
 flooding source centerlines (streamlines) and coast lines that contain FEMA's inventory of flood hazard studies.

CNMS Requests

 polygons or points that identify areas where study or mapping updates are desired.



CNMS Touchpoints



CNMS Validation Assessments

- Engineering studies that adequately identify the level of flood risk identified on a community's flood insurance rate map are classified in CNMS as "VALID NVUE COMPLIANT"
- Studies found to be deficient are classified as "UNVERIFIED"
- Valid studies require re-assessment by FEMA every five years
 - Validation assessment procedures for Detailed,
 Approximate and Coastal Studies
 - Changes in topography, hydrology & land development are evaluated
 - Unverified studies can only become Valid through a restudy

Detailed Study Assessment Checks

CRITICAL ELEMENTS

- C1: Major change in gage record since effective analysis
- C2: Updated and effective peak gage discharges differ significantly based on confidence limits criteria
- C3: Model methodology no longer appropriate
- C4: Additional/removal of a major flood control structure
- C5: Current channel reconfiguration is outside the effective Special Flood Hazard Area (SFHA)
- C6: Five or more new/removed hydraulic structures that impact Base Flood Elevations (BFEs)
- C7: Significant channel fill or scour

The failure of <u>any</u> single critical element will result in a study becoming UNVERIFIED.

Detailed Study Assessment Checks

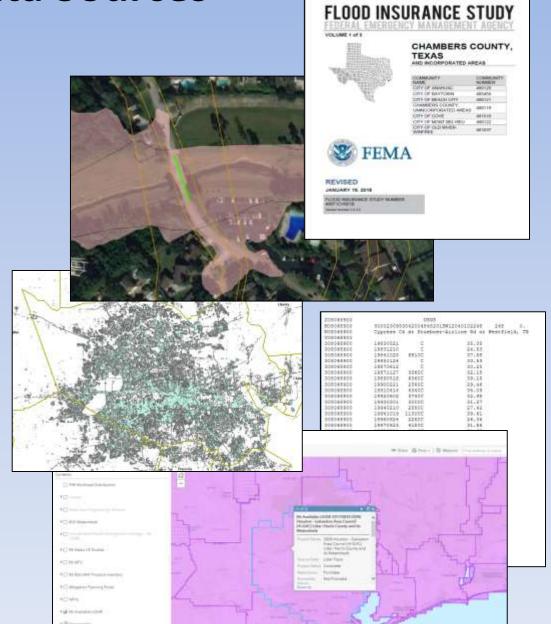
SECONDARY ELEMENTS

- S1: Use of rural regression equations in urbanized areas
- S2: Repetitive property losses outside the effective SFHA
- S3: >50% increase in impervious area in the sub-basin
- S4: 1-4 new/removed hydraulic structures that impact BFEs
- S5: Channel improvements
- S6: Availability of better topography
- S7: Significant changes to vegetation or land use
- S8: Significant storms with High Water Marks (HWMs) since effective analysis
- S9: New regression equations

Failure of at least 4 secondary elements for a study to be flagged UNVERIFIED.

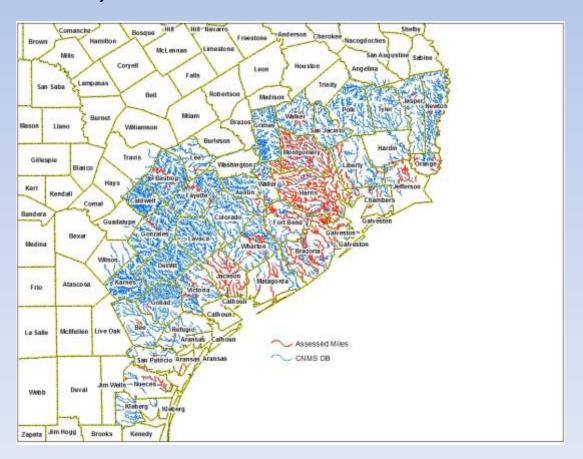
Data Sources

- National Inventory of Dams (NID)
- National Levee Database (NLD)
- National Bridge Inventory (NBI)
- National Land Cover Database (NLCD)
- National Urban Change Indicator (NUCI)
- FEMA Rep Loss Inventory
- Topography Inventory
- Flood Insurance Studies (FIS)
- USGS Gage data
- Letters of Map Change (LOMR)
- Effective DFIRM Database
- Ortho imagery
- High Water Mark (HWM) data



Project Approach

- Assess all VALID detailed riverine miles in the 39 disaster-declared counties
- Assess all BEING STUDIED detailed riverine miles in the 39 counties.
 - Assess based on the draft or preliminary data
- 4,661 total detailed miles were assessed



Two-phased approach:

- 1. Phase I Assess Critical
 Elements C1 and C2 using
 Hurricane Harvey streamflow
 analyses. This phase gave a
 very quick snapshot of how
 significantly Harvey affected
 gage records and discharges
- Phase II Assess the remainder of the critical and all secondary elements using available post-disaster data to classify studies as VALID or UNVERIFIED.

Phase I

C1 and C2 assessments utilized existing USGS gage record data and Hurricane Harvey Precipitation and Streamflow Analysis results.





Table 7:	Stream	Gape	Analysi	s Summary	Ø.

			Peak Stocharge (ots) for selected AEPs								Percent Change from Flood Frequency Analyses updated through 2016 Water Year, for selected Annual Expendance Probabilities							Hurrisane Harvey Peak Event					
Station ID	Station Name	Dramage Area (m/l)	20%	20%	10%	4%	2%	11886	0.5%	8.2%	50%	20%	10%	456	256	019	0.0%	0.2%	Peak Flow	Fruit Stage	Frak Date	AEP.%	ARE
00000000	Sabine River near Burkeville	7,482	25,500	46,700	66,600	100,000	133.000	172.000	221.000	304,000	-2.7%	-3.2%	-3,5%	-3.2%	-3.8%	-2.9%	~2.7%	-2.0%	83,500	45.16	W1/17	6.0	17
00029500	Sabine River near Bon Weir	8,229	29,900	52,400	71,200	100,000	125,000	154,000	197,000	238,000	-0.7%	-2.1%	-2.1%	-4.5%	-5.6%	-6.5%	-7.5%	-8.0%	153,000	38.97	9/2/17	1.0	98
00000000	Sabine River near Ruliff	9,329	35,400	67.500	75.300	102,000	124,000	140.000	178,000	220,000	-0.0%	-1.9%	-9.2%	-5.1%	-5.9%	-8.7%	-8.4%	-0.5%	161,000	31.66	9/2/17	0.74	135
00011000	Cow Bayou near Mauriceville	83.3	1,430	2,420	3,260	4,570	5,750	7,120	8,720	11,200	-0.7%	-4.1%	-6.1%	-9.2%	-11.3%	-13.3%	-15.5%	-17.8%	8,510	26.62	8/30/17	0.54	184
08040600	Neches River near Town Bluff	7,574	19,600	30,900	40,400	55,300	68.600	84.100	102,000	131.000	-1.5%	-3.2%	-4.2%	-5.0%	-8.0%	-7.6%	-8.2%	-9.0%	67,800	80.51	8/91/17	2.1	48
00041500	Village Creek near Kountze	860	9,440	20,900	32,400	52,700	73,000	90,600	131,000	166,000	-1.4%	-4.0%	-T.4%	-10.2%	-12.0%	-14.7%	-10.0%	-19.5%	119,000	34.70	8/30/17	0.63	158
08041700	Pine Island Bayou near Sour Lake	336	4,220	8,710	13,300	21,500	29,900	40,800	54,800	79,300	-0.7%	-6.5%	-9.0%	-13.0%	-18.1%	-18.0%	-21.7%	-25.2%	70,300	39.42	8/30/17	0.27	371
00041749	Pine Island Bayou above Bi Pump Plant Beaumont	633	7,070	11,800	15,900	22,500	38,500	35,600	44,100	57,700	0.7%	0.0%	-1.3%	4.0%	-8.0%	-8.1%	-10.4%	-13.5%	28,100	30.97	83917	2.1	48
08041780	Neches River Salester Barrier at Beaumont	9,789	32,600	53,800	74,200	109,000	144,000	188,000	344,000	341,000	-0.6%	-3.5%	-6.7%	-10.7%	-13.9%	-17.0%	-20.5%	-34.9%	231,000	21.51	W1/17	0.58	173
00005000	Bedas Creek near Madeonville	321	8,710	19,300	29,500	42,400	54,200	67,200	81,400	102,000	-3.2%	-4.7%	-0.3%	-5.7%	-0.1%	-0.4%	-0.9%	-7.4%	39,400	25.67	8/28/17	4.7	21
09066250	Trinity River near Goodrich	15,844	47,800	75.000	91,400	110,000	122.000	139,000	144,000	155.000	-1.7%	-2.5%	-9.0%	-3.6%	-4.1%	-3.8%	-4.0%	-6.2%	113,000	48.39	8/29/17	3.3	30
00000000	Menunt Creek near Rye	152	2,520	5,560	8,700	13,800	18,700	24,600	31,700	43,000	-3.2%	-0.3%	-6.6%	-0.0%	-8.0%	-9.8%	-10.7%	-11.0%	15,100	35.97	B2917	3.3	31
08067000	Trinity River at Liberty	17,488	41,000	65,400	82,400	104,000	121,000	196,000	154,000	176,000	+1.0%	-1.5%	-21%	-1.0%	-3.3%	-3.0%	-2.0%	-4.0%	127,000	32.74	8/91/17	1.6	65
00067500	Cedar Bayou near Crosby	84.9	2,440	3,790	4,750	5,040	7,050	8,090	9,180	10.700	-2.0%	-6.0%	-6.7%	-0.1%	-10.8%	-12.2%	-13.7%	-15.7%	6,380	66.96	B2617	0.84	119
00000000	W Fork San Jaidnto River near Conrole	828	9,040	19,700	31,400	53,600	79,100	111,000	155,000	238,000	-0.0%	-4.1%	-0.7%	-0.9%	-12.3%	-14.0%	-10.0%	-19.7%	115,000	126.97	8/29/17	0.93	108
2008000	W Fork San Jaconto River above Lake Houston near Porter	962	11,800	25,700	39,900	84,900	60,407	120.000	159,000	224,000	-0.9%	-3.0%	-6.3%	-0.3%	-11,4%	-13.3%	-15.7%	-18.8%	130,000	94.83	8/29/17	0.62	122
09009335	Willow Creek near Tomball	41.0	1,000	1.230	4.820	7,590	10.300	13,800	18,100	25.400	-4.4%	-12.4%	-17.2%	~22.8%	-25.4%	-30.3%	-33.7%	-97.4%	15,100	133.70	8/28/17	0.79	126
08068780	Little Cypress Creek near Cypress	41.0	1,520	3,080	4,490	6,780	8,690	11,400	14,300	18,800	-3.9%	-8.1%	-10.5%	-13.4%	-15.4%	-17.6%	-18.0%	-21.3%	8,530	161.10	8/28/17	2.20	45
90000000	Cypress Oresk near Westfield	295	5.510	9,400	12.200	15.700	16.207	20,700	29,100	26.300	-0.4%	-3.4%	-6.7%	-0.0%	-10.4%	-12.6%	-14.9%	-16.3%	28,100	97.10	8/29/17	0.2-0.1	500 ~ 1.000
09070000	E Fork San Jacinto River reor Cleveland	925	5,400	13,800	22.900	40,200	58.300	82.000	113,000	100,000	-1.3%	-4.3%	-5.7%	-0.7%	-10.5%	-12.9%	-14,4%	-10.3%	96,500	27.17	8/28/17	0.72	139
98070200	E Fork San Jacinto River near New Carrey	388	5,050	12,500	21,000	38,000	57,000	83,100	119,000	195,000	0.0%	-4.0%	-0.7%	-11.1%	-14.0%	-17.8%	-31.2%	-25,3%	119,000	80.05	8/29/17	0.50	200
0070500	Coney Creek near Splendora	106	2,820	6.330	10,100	17,100	24,500	34,300	47,200	70,400	-2.5%	-4.4%	-5.7%	-0.4%	÷7.3%	-8.2%	-8.0%	-9.7%	20,900	29.58	8/28/17	2.7	37
08071000	Peach Creek at Splendora	117	1,900	5,340	9,300	17,000	25.200	36,100	50,300	75,530	-2.6%	-6 D%	-8.4%	-11.2%	-13.5%	-15.5%	-17.3%	-10.7%	31,300	25.57	8/28/17	1.3	76
06073600-	Buffalo Bayou at W Belt Drive Houston	290	3.320	4,870	6.120	7,060	9.540	11,300	13,300	16.400	2.7%	-3.9%	-0.2%	-16.8%	-22.9%	-27.5%	-32.0%	-39.0%	18,900	71.18	8/30/17	82-01	900 ÷ 1,000
09073700	Buffalo Bayou at Piney Point	299	3,596	5.360	0.660	5.560	10.100	11.700	13,500	16.200	1.0%	-3.5%	-8.2%	-14.3%	-19.7%	-22.6%	-36.7%	-32.1%	18,500	63.89	8/27/117	0.2% - D.1%	600 - 1000
99074000	Buffalo Bayisu at Houston	356	5,660	9.020	11,300	14,300	10.500	18.800	21,000	24,000	-0.4%	-2.2%	-0.3%	-8.4%	~10.3%	-12.8%	-14.8%	-17,1%	24,000	38.78	8/28/17	0.20	500
00074500	Whiteout Bayou at Houston	98.1	7,460	13,300	17,400	22,600	20,000	30,400	34,200	39,200	-1.5%	-2.3%	-2.9%	-2.7%	-3.4%	-0.3%	-3.5%	-4.1%	22,700	40.62	8/27/17	1.9	38
09075000	Brays Bayou at Houston	94.9	11,100	19,900	26,200	34,300	40,400	46,400	52,400	80.100	-1.8%	-2.0%	-2.3%	-2.0%	-2.7%	-2.8%	-0.1%	-3.2%	33,000	45.67	8/27/17	4.0	22
08075500	Sims Bayou at Houston	65.0	6,070	10,400	14,000	19,300	23,900	29,000	34,700	43,300	-0.3%	-3.8%	-7.1%	-10.0%	-14.2%	-16.0%	-19.6%	-22.9%	31,500	26.56	807/17	9.73	138

Hurricane Harvey, Precipitation and Streamflow Analysis 21

Should a gage be considered?

- There should be a gage on the stream within a distance of the reach being assessed that a statistical analysis would influence. A good approximate rule of thumb is that a gage analysis would affect 0.5 - 1.5 times the drainage area (DA) of the gage.
- There should be a minimum of 10 years of record at the gage to perform statistical analysis. For CNMS assessment purposes, this means there needs to be at least 10 years of record *prior to the effective date of analysis*.
- To assess elements C1 and C2, there must be new gage records since the effective date of analysis.



Has a record event or event > the published 1%-annual-chance discharge been recorded at gage since the effective date of analysis?

- Approximately 32% (1,500 mi) of the assessed miles had useful stream gage data available
- Approximately 24% (1,100 mi) of the assessed miles failed this check
- Approximately 22% (1,050 mi) of the assessed miles had Hurricane Harvey gage data available
- Approximately 17% (780 mi) of the assessed miles failed this check.

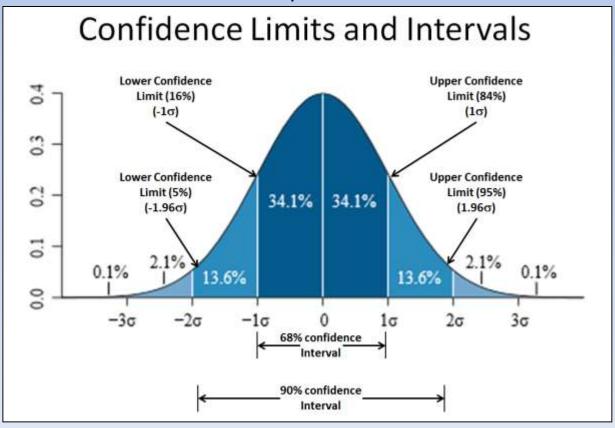
* ¾ of the assessed miles that had Harvey gage data available showed the event to be a record event at that gage and/or the Harvey peak discharge to be > the published 1%-annual-chance discharge

Do the effective and current peak gage discharges differ significantly based on confidence limits criteria?

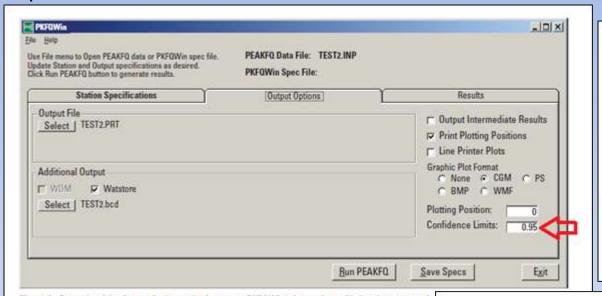
From FEMA CNMS Technical Reference:

 Determine if 100-yr discharge obtained by running PeakFQ at effective date is still within 68% confidence interval of the Bulletin 17B 100-yr estimate using updated gage data and PeakFQ. If not, Critical Element is set to "FAIL".

What does the 68% confidence interval represent?



There has been confusion as to what confidence interval or limit to use in the PeakFQ Output Options tab to achieve the desired 68% confidence interval.



14 User's Manual for Program PeakFQ

are deleted at the end of the session. If the BMP format is selected, the files are retained at the end of the session.

By default, the Plotting Position used is 0.0, this is the Weibull plotting position. Other named plotting positions include Median/Beard (0.3), Bolm (0.375), Cunnane (0.4), and Gringorten (0.44). The plotting position is entered as a numeric value and is not restricted to the named values. See the description of O PLOT POSITION in appendix B.1 for a description of how the plotting position is computed.

Upper and lower Confidence Limits for the Bulletin 17B estimates are drawn on the graph and also tabulated in the output file. By default, the 95-percent confidence limits are used (0.95).

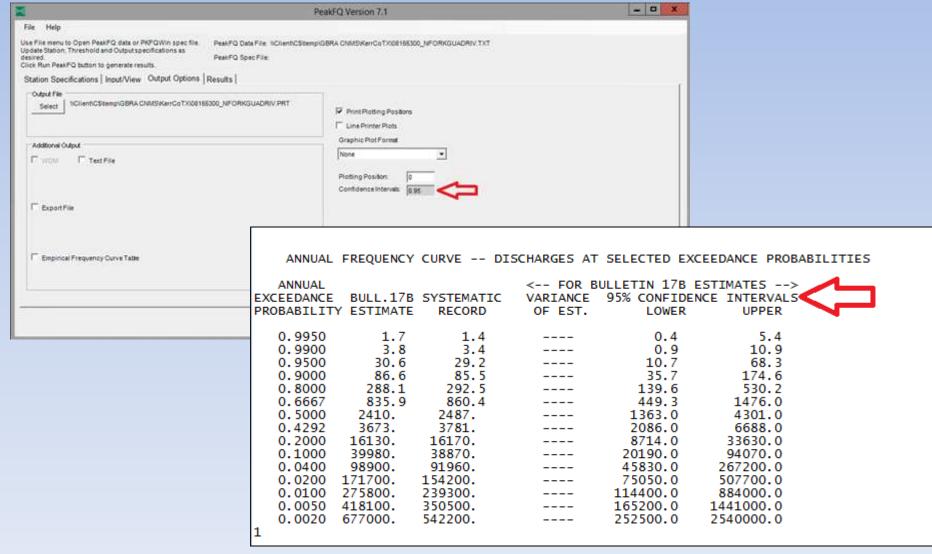
Figure 6. Example of the Output Options tab of program PKFQWin after an input file has been opened

All screen shots are from the current PeakFQ User's Manual

(https://pubs.usgs.gov/tm/2006/tm4b4/)

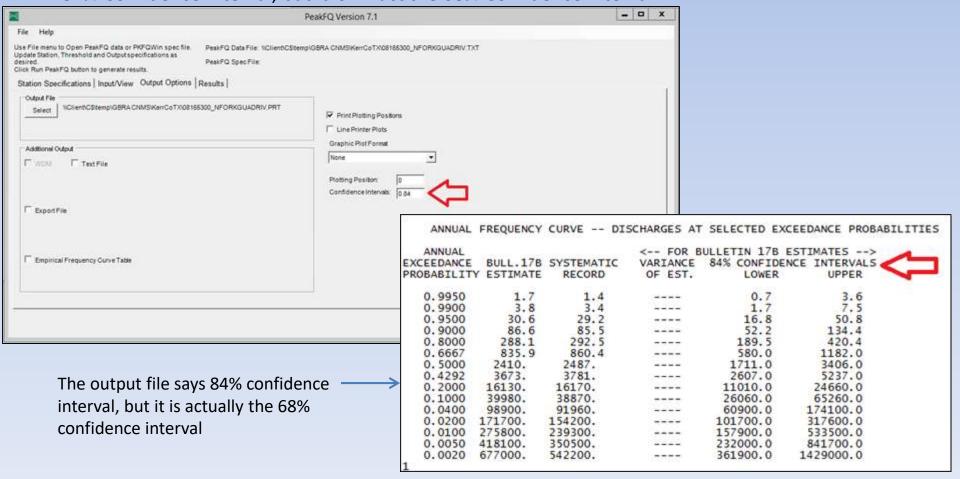
ANNUAL EXCEEDANCE	BULL.17B	SYSTEMATIC	'EXPECTED PROBABILITY'		IDENCE LIMITS
PROBABILITY	ESTIMATE	RECORD	ESTIMATE	FOR BULL. LOWER	17B ESTIMATES UPPER
0.9950	902.7	903.1	810.3	604.0	1209.0
0.9900	1078.0	1078.0	991.8	746.7	1411.0
0.9500	1728.0	1728.0	1664.0	1306.0	2137.0
0.9000	2206.0	2206.0	2155.0	1736.0	2660.0
0.8000	2943.0	2943.0	2910.0	2415.0	3470.0
0.6667	3827.0	3827.0	3809.0	3229.0	4462.0
0.5000	5004.0	5004.0	5004.0	4288.0	5847.0
0.4292	5580.0	5580.0	5589.0	4790.0	6555.0
0.2000	8278.0	8278.0	8365.0	7017.0	10100.0
0.1000	10660.0	10660.0	10870.0	8855.0	13480.0
0.0400	13840.0	13840.0	14320.0	11200.0	18290.0
0.0200	16310.0	16310.0	17100.0	12960.0	22200.0
0.0100	18850.0	18860.0	20060.0	14720.0	26360.0
0.0050	21480.0	21490.0	23210.0	16500.0	30780.0
0.0020	25080.0	25090.0	27710.0	18890.0	37030.0

The Output Options tab of the current version of PeakFQ (V 7.1) looks a little different from the examples in the current User's Manual.



Clarification from USGS:

- The Confidence Intervals/Limits (depending on what version of PeakFQ you are using) entry is meant
 to represent the Upper Limit of the Confidence Interval you want to be produced in the output file.
- So, for CNMS assessment purposes, the 68% Confidence Interval has lower and upper limits of 0.16 and 0.84. In PeakFQ, you would enter 0.84 as the Confidence Intervals/Limits. The output file will say 84% Confidence Interval, but it is in fact the 68% Confidence Interval.



In Phase I, only the assessed miles that passed the C1 check then had the C2 check assessed.

- Approximately 400 miles with useable gage data passed the C1 check and then had the C2 check assessed
- Approximately 32% of these miles failed this check

* In 2-3 weeks time, AECOM was able to complete Phase I assessments and determine that 1,231 of the 4,661 assessed miles would become UNVERIFIED studies due to changes in gage data. The change in validation status of these studies was due in large part to Hurricane Harvey.

Phase II

Phase II included:

- Back check of Phase I results due to the Hurricane Harvey Streamflow Analysis being finalized simultaneously
- Assessment of element C2 for all applicable studies that failed C1 (since Phase I only assessed it for the applicable reaches that passed C1)
- Assessment of elements C3 C7 and S1 S9

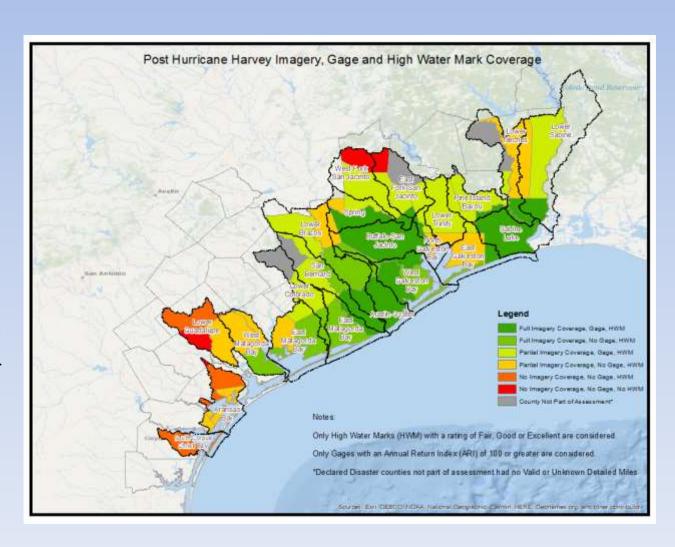
Phase II resulted in the full CNMS Validation Assessment of all detailed study reaches being assessed.

Post-Harvey Data Sources

Even though all elements were assessed, the impacts of Harvey on the studies could only be assessed through certain elements.

Post-Harvey data sources provided for this analysis were:

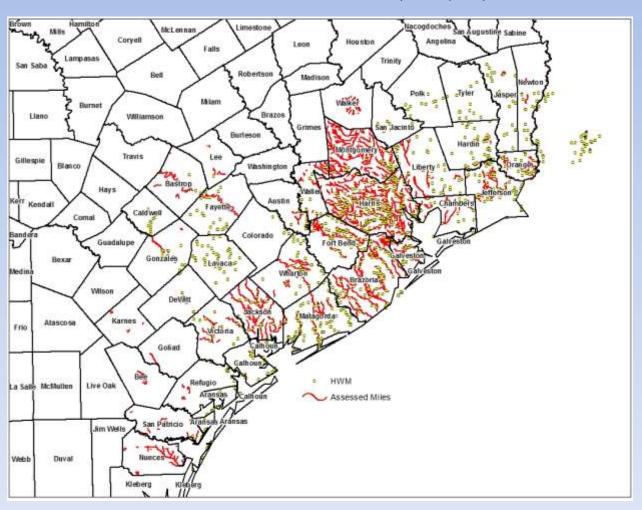
- Harvey Streamflow
 Analysis (used for C1 & C2)
- HWMs collected for Harvey (used for S8)
- Orthoimagery collected (used for C4 - C7 & S4 – S5)



High Water Mark Data

Over 1,500 quality HWMs were collected between September 2 – October 9, 2017

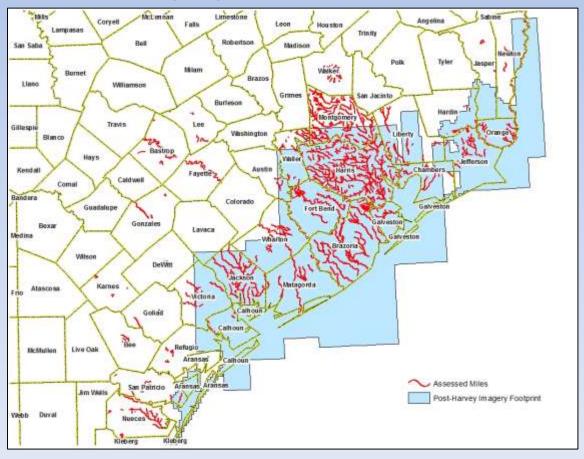
* There were an additional 600 HWMs collected classified as Poor or Very Poor quality that were excluded from this analysis



Orthoimagery

Post-event imagery was collected from various sources:

- National Oceanic and Atmospheric Administration (NOAA) (Collected August 27 September 3, 2017)
- Digital Globe (Collected August 29 September 3, 2017)
- U.S. Army Corp of Engineers (USACE)
- USGS Hazard Data Distribution (HDD)



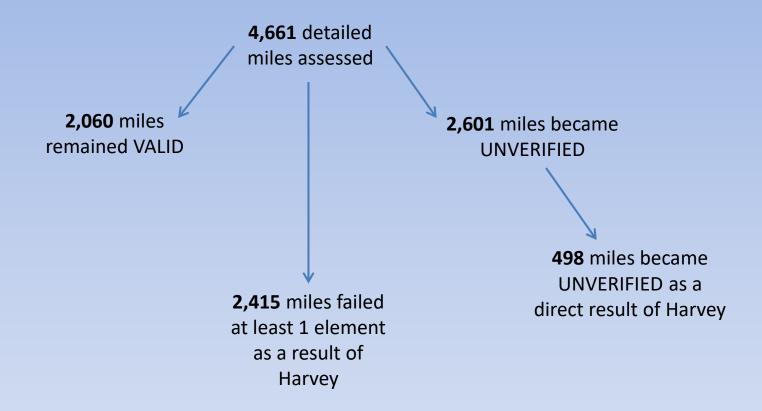
Orthoimagery

Orthoimagery is used to assess current conditions of stream channels and in-stream structures and is a very valuable tool.

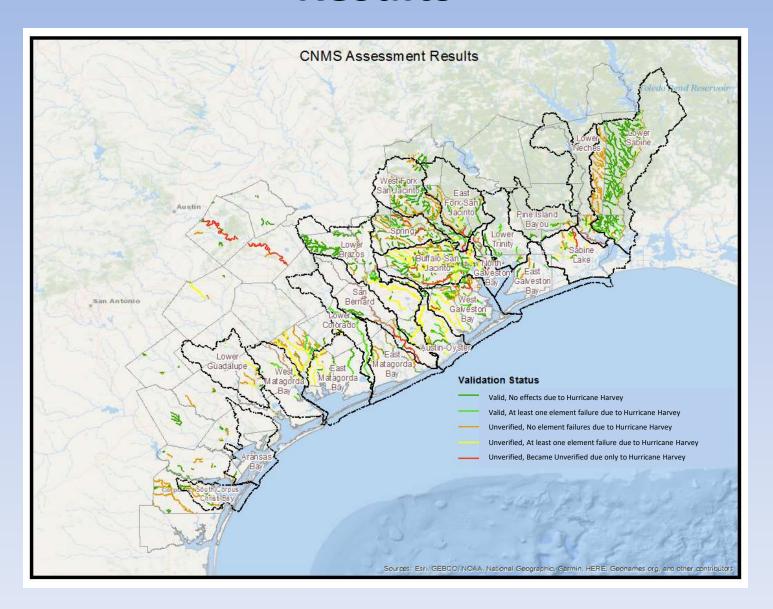
Much of the post-event imagery was collected immediately after the event when floodwaters were still high and channels, floodplains, roadways, and structures were still inundated. So, it was often unclear where in-stream structures had been destroyed or damaged.



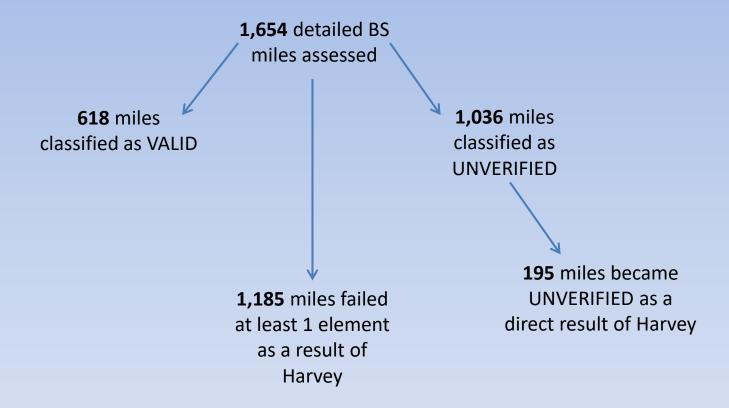




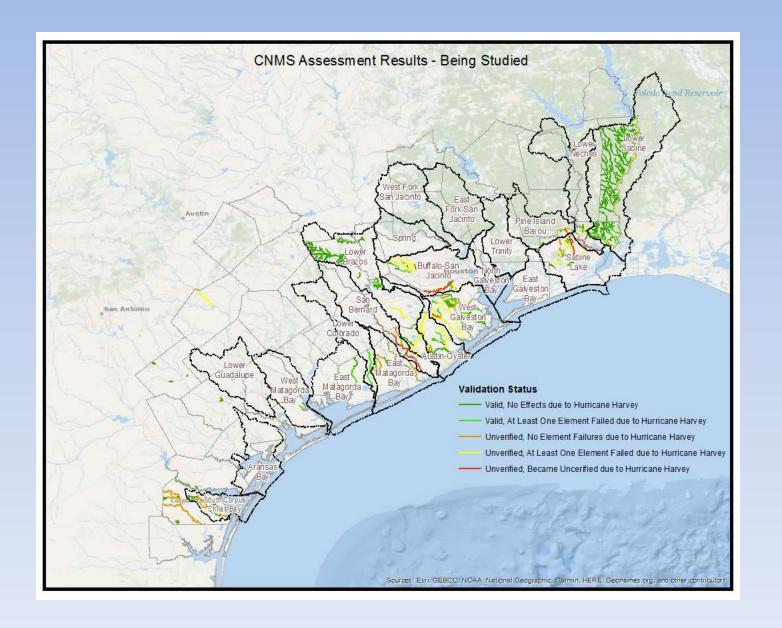
- * 52% of the miles assessed had at least one element affected by Harvey
- * 56% of the valid miles assessed became UNVERIFIED as a result of this analysis
- * 11% of the assessed miles would not have become UNVERIFIED if Harvey had not occurred



35% of the assessed miles were BEING STUDIED miles (not yet effective studies)



- * 72% of these miles had at least one element affected by Harvey
- * 63% of these not yet effective study miles became UNVERIFIED as a result of this analysis
- * 12% of the assessed miles would not have become UNVERIFIED if Harvey had not occurred



Lessons Learned

Lessons learned to apply to future post-disaster CNMS assessments:

- Post-disaster orthoimagery collected after floodwaters have receded will provide a more complete picture of the effects of a flood event on the channels and instream structures (C4 – C7 and S4 – S5).
- Bridge inspection data collected post-disaster would be beneficial in assessing the impacts of the event on bridge scour (C7).
- Local community inventory and input on destroyed and damaged structures would allow for further refinement of elements C6, C7, and S4.
- Updated FEMA Repetitive Claims data that includes claims made as a result of the declared disaster would support refinement of element S2.

Future Considerations

The CNMS DB does not provide insight on the degree to which approximate (Zone A) studies are affected by disasters. The elements assessed for Zone A studies are:

- A1: Availability of better topography
- A2: Availability of newer regression equations
- A3: >50% increase in impervious area in the sub-basin
- A4: Studies are backed by technical data

FEMA Regions do have the option to assess additional elements as they see fit. A suggestion made was to consider this option for future assessments.

A potential added check would be for HWMs collected on Zone A study reaches. While Zone A studies are not typically calibrated, the availability of HWM data could indicate impacts of disasters on these studies. Also, as regulatory-ready Zone A studies are becoming more prevalent it would be useful to assess additional elements for Zone A studies.

References

FEMA's CNMS Technical Reference

https://www.fema.gov/media-library-data/1521832299221-9e218ec1310c357befe493e534482673/CNMS_Technical_Reference_Feb_2018.pdf

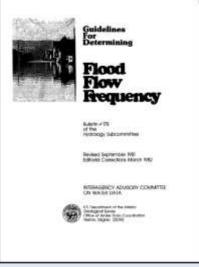
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Questions?

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