

### Modernizing Coastal Erosion and the Primary Frontal Dune

**ASFPM 2019** 

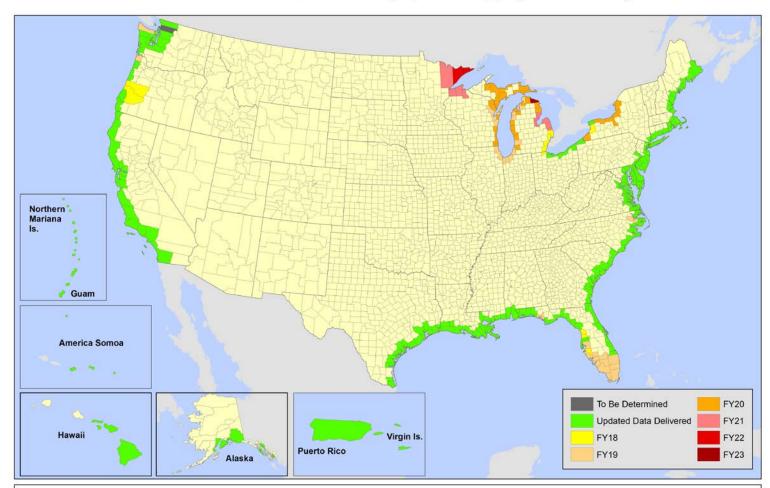


Christina Lindemer

Federal Emergency Management Agency

### **FEMA's Investment in Coastal Mapping**

#### Schedule of Coastal Counties Receiving Updated Mapping Data as of July 2018





Updated mapping data consist of both preliminary Flood Insurance Rate Maps (FIRMs) and other non-regulatory products delivered to the county by FEMA.

Data are tracked by fiscal year (FY), October through September. Data are updated quarterly and therefore subject to change.

For more information, please call 1-877-FEMA MAP (1-877-336-2627), email FEMAMapSpecialist@riskmapcds.com, or visit https://www.fema.gov/coastal-flood-risks



### **Risk MAP Vision and Coastal Mapping**

Address gaps in data



Align increased awareness with reductions in vulnerability



Support community-level mitigation planning



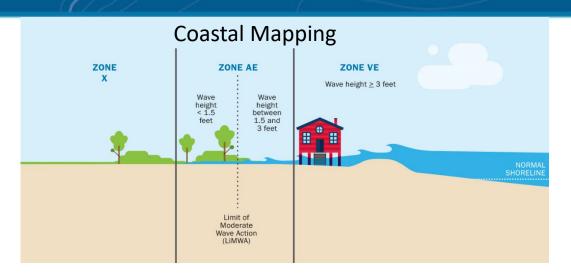
Improve management of Risk MAP resources through tech

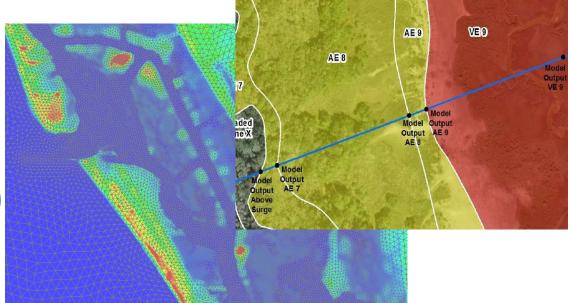


Improve information sharing between programs

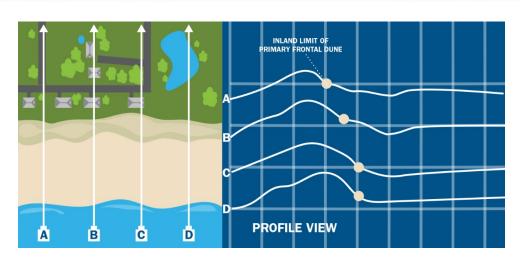


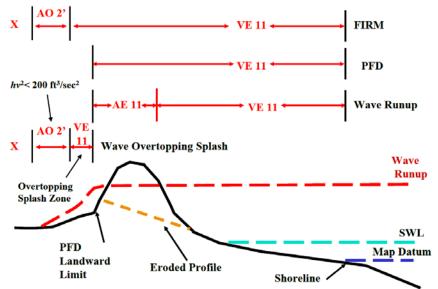
**Risk MAP Goals** 





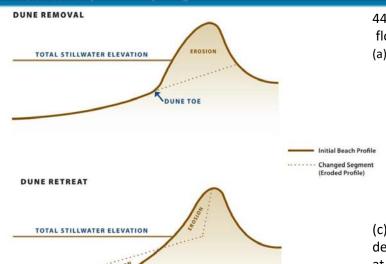
### 'Non-Hazard Based Risk Identification'





The coastal program uses non-hazard based risk identification where the present methodology did not fully capture the risk (e.g. Primary Frontal Dunes, 30 ft splash zones, geometric erosional profile)

# FEMA's Coastal Erosion, the Primary Frontal Dune and the Code of Federal Regulations



44 CFR 65.11 Evaluation of sand dunes in mapping coastal flood hazard areas.

- a) General conditions. For purposes of the NFIP, FEMA will consider storm-induced dune erosion potential in its determination of coastal flood hazards and risk mapping efforts. The criterion to be used in the evaluation of dune erosion will apply to primary frontal dunes as defined in Sec. 59.1, but does not apply to artificially designed and constructed dunes that are not well-established with long-standing vegetative cover, such as the placement of sand materials in a dune-like formation. (b) Evaluation criterion. Primary frontal dunes will not be considered as effective barriers to base flood storm surges and associated wave action where the cross-sectional area of the primary frontal dune, as measured perpendicular to the shoreline and above the 100-year stillwater flood elevation and seaward of the dune crest, is equal to, or less than, 540 square feet.
- (c) Exceptions. Exceptions to the evaluation criterion may be granted where it can be demonstrated through authoritative historical documentation that the primary frontal dunes at a specific site withstood previous base flood storm surges and associated wave action.

#### 44 CFR 59.1 Definitions

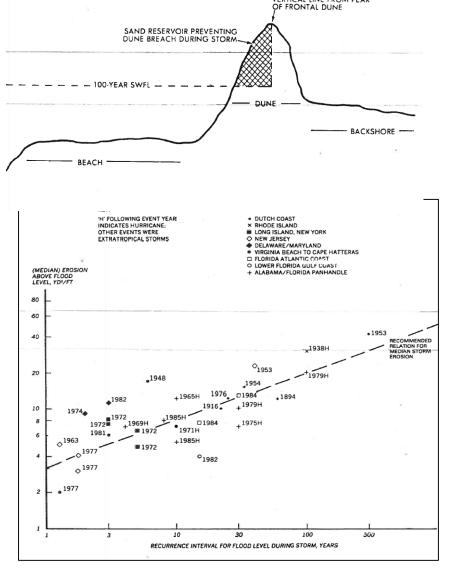
Coastal high hazard area means an area of special flood hazard extending from offshore to the inland limit of a primary frontal dune along an open coast and any other area subject to high velocity wave action from storms or seismic sources.

Primary frontal dune (PFD) means a continuous or nearly continuous mound or ridge of sand with relatively steep seaward and landward slopes immediately landward and adjacent to the beach and subject to erosion and overtopping from high tides and waves during major coastal storms. The inland limit of the PFD occurs as the point where there is a distinct change from a relatively steep slope to a relatively mild slope.



## A Brief History of Storm Induced Erosion and the Primary Frontal Dune

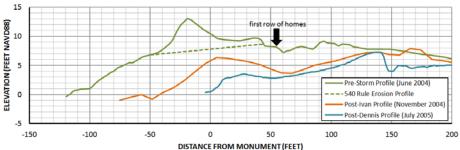
VERTICAL LINE FROM PEAK



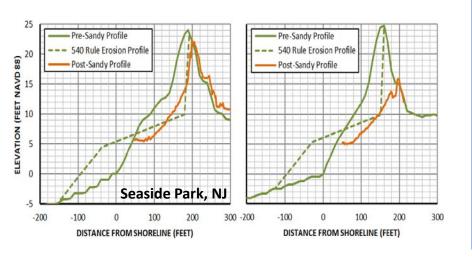
- 1968 NFIP created
- 1970s 1980s Coastal FIRMs used inconsistent methodology
- 1980s several major storms
   highlighted how FIRMs understated risk,
   especially erosion
- 1986 'Assessment of Current Procedures Used for the Identification for Coastal High Hazard Zones (V-Zones)'
  - PFD should be V-Zone
  - 540 sq ft is found to be the median cross-section of the eroded dune above the 1-percent-annualchance Stillwater
  - Geometric method recommended
- 1988 Codified in the CFR
- 2015 Clarified wave setup should be included

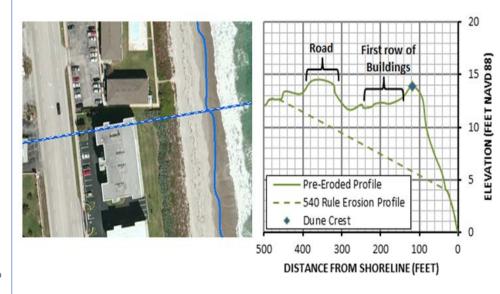
### '540 Rule' - Median Matters





#### **Underestimation of Erosion**





#### Overestimation of Erosion

Erosion methodology codified in 44 CFR 65.11 is not always technically sound or defensible.

### Other Complications...

- Multiple Events in the Same Season
- Storm Duration and Speed
- Lack of Erosion in Surge Modeling
- Long-term Erosion Impacts

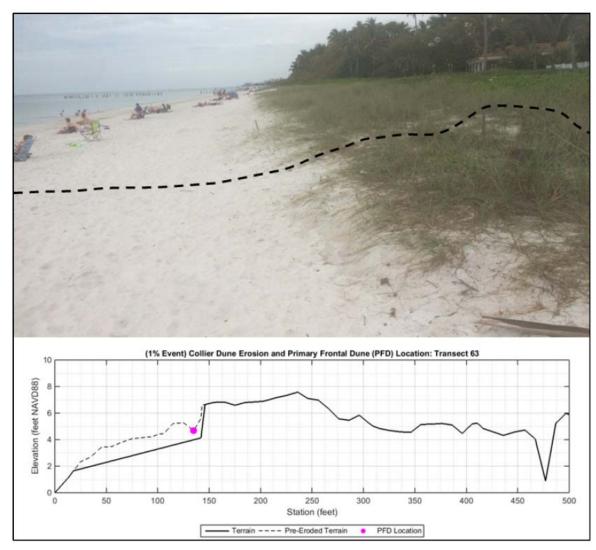


Hunting Island, SC shoreline change (2006 – 2012) relative to preliminary flood mapping and Primary Frontal Dune delineation (red).

### **Primary Frontal Dune Subjectivity**

#### 44 CFR 59.1 Definitions

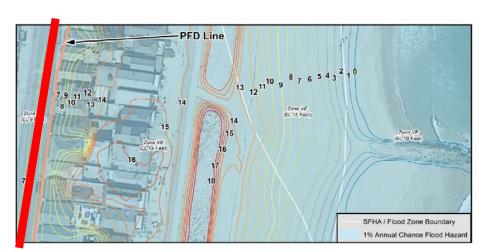
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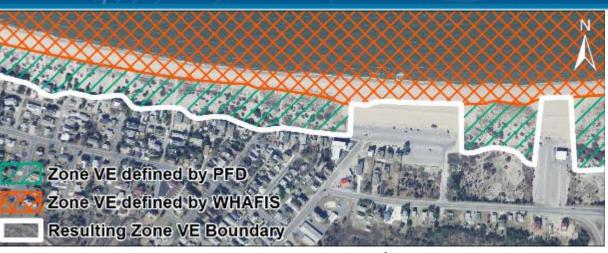
### **Primary Frontal Dune Issues**



Encroachment on the Dune



Elevations & Overuse of Letters of Map Revisions



**Dune Gaps and Mapping** 

#### 44 CFR 59.1 Definitions

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### Status Quo... for now

#### Erosion and Primary Frontal Dune Issue Paper

February 2019

#### **Current:**

The Primary Frontal Dune (PFD) zone, as defined in 44 CFR Section 59.1 of the National Flood Insurance Program (NFIP) regulations. The entire PFD is included in the VE Zone. The inland limit of the PFD is the location where the dune profile transitions from relatively steep to relatively mild slopes. (REQUIRED) For more details, see Primary Frontal Dune Guidance.

#### Recommended Change:

The Primary Frontal Dune (PFD) zone, as defined as a continuous or nearly continuous mound or ridge of sand with relatively steep seaward and landward slopes immediately landward and adjacent to the beach and subject to erosion and overtopping from high tides and waves during major coastal storms. The inland limit of the primary frontal dune occurs at the point where there is a distinct change from a relatively steep slope to a relatively mild slope. The entire PFD is included in the VE Zone. The inland limit of the PFD is the location where the dune profile transitions from relatively steep to relatively mild slopes. For more details, see Primary Frontal Dune Guidance.

### Transitioning to the Future

FEMA has set bold strategic goals over the course of the past year and we must evolve to meet the mission



FEMA Mission: Helping people before, during, and after disasters.



**Moonshots** 



#### **Risk Rating Redesign**

DELIVERING RATES
THAT:

ARE FAIR
ARE CLEAR
USE CURRENT
TECHNOLOGY &
DATA

USING POLICY FORMS THAT: ARE SIMPLE ALIGN WITH INDUSTRY PROVIDE CHOICE

### So where do we go from here?

Address gaps in data



Align increased awareness with reductions in vulnerability



Support community-level mitigation planning

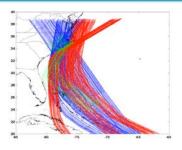


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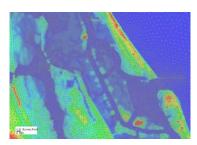


Improve information sharing between programs





Databases of storms



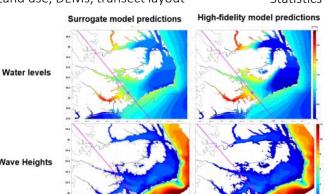
Meshes, meshes and more meshes



◆ 2% Surge Elevation
□ 1% Surge Elevation
▲ 0.2% Surge Elevation

Land use, DEMs, transect layout

'Statistics'

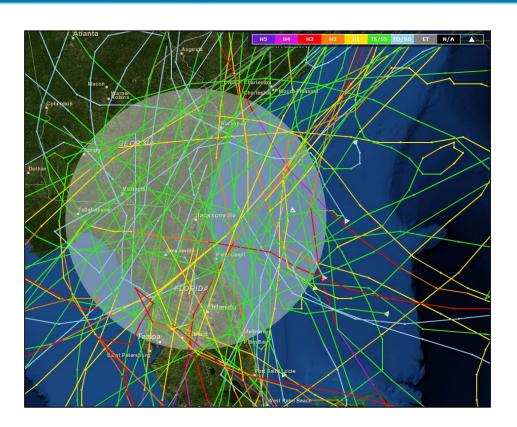


AdcircLite-NC: **Blanton and** Kennedy

**Wave Heights** 

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### **Questions or Comments?**



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# Special thanks to all workgroup members!

Elena Drei-Horgan, Jeff Gangai, Darryl Hatheway, Chris Mack, Krista Conner, Adam Clinch, Chris Jones, Betsy Hicks, Heather Zhao, Nicole Walker, Nicole Metzger, Erin Benford, Paul Carroll, Sarah Hamm, Khatoon Melick and Stephen Creigton